

Message Text

PAGE 01 NATO 04771 01 OF 02 021856Z

40

ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 PM-04 INR-07 L-03 ACDA-05 NSAE-00 PA-01 SS-15

PRS-01 SP-02 TRSE-00 SAJ-01 OIC-02 H-02 NSC-05 /061 W

----- 060470

O P 021805Z SEP 75

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 3328

SECDEF WASHDC IMMEDIATE

AMEMBASSY BONN IMMEDIATE

INFO ALL NATO CAPITALS PRIORITY 5452

AMEMBASSY MOSCOW PRIORITY

USNMR SHAPE PRIORITY

USCINCEUR PRIORITY

USLOSACLANT PRIORITY

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 4771

E.O. 11652: GDS

TAGS: PFOR, NATO, CSCE, PARM

SUBJ: CSCE/CBM'S: EXERCISE REFORGER: NOTIFICATION AND INVITATION
TO OBSERVERS

REF: A. USNATO 4604 DTG 011815Z SEP 75

B. STATE 207255 DTG 300008Z AUG 75

SUMMARY: AT SEPTEMBER 2 POLADS, UK EXPRESSED PREFERENCE THAT NOTIFICATIONS OF EXERCISE "REFORGER/75" NOT MAKE ANY REFERENCE TO "AUTUMN SALES". FRG INTRODUCED REVISED VERSION OF US DRAFT NOTIFICATION OF "REFORGER/75" WHICH ELIMINATES ALL MENTION OF EXERCISE "STRAFFE ZUEGEL", OF EXERCISE "AUTUMN SALES" AND OF UK PARTICIPATION IN REFORGER. FRG ALSO INDICATED THAT INSTEAD OF GIVING PARALLEL NOTIFICATION OF FRG PARTICIPATION IN "REFORGER/75", BONN PREFERRED TO DO SO IN FORM WHICH WOULD BE IN EFFECT A PRINCIPAL NOTIFICATION OF EXERCISE "CERTAIN TREK". OTHERWISE, POLADS CAUCUS OF REFORGER PARTICIPANTS REPORTED TO POLITICAL COMMITTEE ON ISSUES IDENTIFIED AT THEIR SEPTEMBER 1 MEETING AND CONFIDENTIAL

PAGE 02 NATO 04771 01 OF 02 021856Z

DECIDED TO CONTINUE MEETING EVERY DAY UNTIL ALL REFORGER CMBS ISSUES ARE RESOLVED. FULL POLITICAL COMMITTEE DECIDED TO RETURN TO THESE SUBJECTS AT A SPECIAL SEPTEMBER 5 MEETING. THIS MESSAGE ALSO CONTAINS BRIEF RECOMMENDATIONS AND A REQUEST FOR GUIDANCE.

END SUMMARY.

1. AT SEPTEMBER 2 MEETING OF NATO POLITICAL COMMITTEE FRG REP (CITRON) INFORMED ALLIES THAT BONN WISHES A) THAT ALL REFERENCES TO EXERCISE "STRAFFE ZUEGEL" BE ELIMINATED FROM NOTIFICATIONS OF "REFORGER/75", AND B) THAT INSTEAD OF THE FRG GIVING A PARALLEL NOTIFICATION OF EXERCISE REFORGER THEY WOULD PREFER GIVING WHAT IN EFFECT WOULD BE A PRINCIPAL NOTIFICATION OF THE EXERCISE "CERTAIN TREK" PORTION OF REFORGER. UK REP (MARGETSON) SAID LONDON PREFERS THAT THE ALLIED NOTIFICATION OF REFORGER NOT MAKE ANY REFERENCE TO "AUTUMN SALES". LONDON ARGUED THAT "AUTUMN SALES" IS A STAFF EXERCISE IN COMMAND AND CONTROL PROCEDURES, WHICH INVOLVES NO TROOPS ON THE GROUND. AS SUCH, LONDON ARGUES, "AUTUMN SALES" DOES NOT FALL WITHIN THE SCOPE OF THE CSCE FINAL ACT, AND THEY SEE NO NEED TO NOTIFY IT. THUS WERE "AUTUMN SALES" TO BE MENTIONED IN THE AMERICAN NOTIFICATIONS BUT NOT NOTIFIED SEPARATELY BY THE UK, THIS WOULD MERELY STIMULATE QUESTIONS, THE UK REP SAID. US REP (LEDOGAR) INQUIRED HOW MANY SEPARATE NOTIFICATIONS FRG REP WOULD FORESEE UNDER THESE NEW CIRCUMSTANCES. FRG REP REPLIED THAT LITTLE WOULD CHANGE FROM WHAT WAS ALREADY CONTEMPLATED BY THE US, CANADA AND FRANCE, EXCEPT THAT THE CONTENT OF THE FRG NOTIFICATION WOULD BE REVISED. IN OTHER WORDS, THE US WOULD STILL GIVE A PRIMARY OVERALL NOTIFICATION OF "REFORGER/75". CANADA AND FRANCE WOULD PRESUMABLY GIVE PARALLEL NOTIFICATIONS; BUT THE FRG WOULD TAILOR ITS PARALLEL NOTIFICATION MORE IN THE FORM OF A PRINCIPAL NOTIFICATION OF "CERTAIN TREK", THE EXERCISE TO WHICH THEY ARE CONTRIBUTING SO MANY TROOPS AND WHICH IN ITSELF MEETS THE CSCE CRITERIA FOR A "MAJOR MILITARY MANEUVER". US REP SAID HE HAD NO INSTRUCTIONS TO COVER THIS NEW DEVELOPMENT BUT WOULD REPORT PROMPTLY TO WASHINGTON.

2. US REP THEN INFORMED COMMITTEE REGARDING SEPTEMBER 1 CAUCUS OF POLADS FROM DELS OF REFORGER PARTICIPANTS (REF A), AND EMPHASIZED THE TIME CONSTRAINTS WHICH ALLIES FACE. POLADS AGREED THAT CAUCUS OF REFORGER PARTICIPANTS SHOULD MEET DAILY UNTIL REFORGER CMBS ISSUES ARE RESOLVED, AND ENTIRE POLITICAL CONFIDENTIAL

PAGE 03 NATO 04771 01 OF 02 021856Z

COMMITTEE SHOULD RECONVENE ON FRIDAY MORNING SEPTEMBER 5 TO HEAR REPORT ON AND HOPEFULLY TO APPROVE THE FINAL ARRANGEMENTS WORKED OUT AMONG THE REFORGER PARTICIPANTS.

3. FRG REP THEN TABLED A REVISED DRAFT US PRINCIPAL NOTIFICATION OF "REFORGER/75". SEE TEXT BELOW. (COMMENT: ADDRESSEES WILL NOTE THIS FRG REVISION STAYS FAIRLY CLOSE TO THE ORIGINAL US TEXT EXCEPT THAT ALL REFERENCES TO "STAGGE ZUEGEL" AND "AUTUMN SALES" AND UK PARTICIPATION IN REFORGER HAVE BEEN ELIMINATED.)

4. CONCERNING IMPLEMENTATION OF OBSERVER CBM WITH REGARD TO REFORGER, THERE WERE NO INSTRUCTED COMMENTS EXCEPT THAT BELGIAN

REF (CZETWERTYSNKI) SAID BRUSSELS FAVORS SEPARATE DOCUMENTS FOR CBM NOTIFICATIONS AND INVITATIONS TO OBSERVERS. US REP EXPLAINED HOW "PACKAGE" CBM PROCEDURES FOR REFORGER AS SUGGESTED BY PARTICIPANT POLADS WOULD MEET BELGIAN CONCERNS.

5. REFORGER NON-PARTICIPANTS WERE OF THE VIEW POLITICAL COMMITTEE COULD ACHIEVE LITTLE FURTHER PROGRESS UNTIL REFORGER PARTICIPANTS HAD IRONED OUT THEIR DIFFERENCES. THEY URGED REFORGER PARTICIPANTS TO COMPLETE THEIR COORDINATION AND TO REPORT ON DECISIONS TAKEN AT THE SEPTEMBER 5 SPECIAL POLADS SESSION.

6. COMMITTEE THEN DISCUSSED A PAPER CIRCULATED BY THE TURKISH NATO DELEGATION EXPRESSING ANKARA VIEWS THAT ALLIES SHOULD NOT INTERPRET THE CSCE TERM "TROOPS ENGAGED" IN A RESTRICTIVE MANNER. TURKISH PAPER SAID: QUOTE IT IS OUR CONVICTION THAT WE SHOULD NOT ACT IN SUCH A MANNER WHICH MAY GIVE THE OTHER SIDE THE PRETEXT TO ACT ARBITRARILY WHEN CONSIDERING THE MILITARY PERSONNEL TO BE INCLUDED IN ANY FIGURE. CONSEQUENTLY, IN A MANOEUVRE COMBINED WITH AIR AND NAVAL COMPONENTS, THE CREWS OF PLANES AND SHIPS AS WELL AS OTHER MILITARY PERSONNEL INVOLVED SHOULD ALSO BE INCLUDED IN THE FIGURE; WHILE AIRPLANES AND WARSHIPS ARE INCLUDED IS CONTRIBUTION TO AND PARTICIPATION IN A PARTICULAR MANOEUVRE, IT WOULD BE BIZARRE IF THEIR PILOTS OR CREWS WERE NOT INCLUDED. WE BELIEVE THAT SUCH A NOTIFICATION WOULD SET AN EXAMPLE TO THE OTHER SIDE TO ACT LIKEWISE, IN THE SPIRIT OF THE CBM'S AS WELL AS IN OUR OWN INTEREST. UNQUOTE THIS TURKISH VIEW WAS CONSIDERED AS RATHER DANGEROUS CONFIDENTIAL

PAGE 04 NATO 04771 01 OF 02 021856Z

BY CERTAIN ALLIED REPS INCLUDING THE BELGIANS, CANADIANS AND ITALIANS. (COMMENT: CLEARLY ALLIES RECOGNIZED THIS TURKISH MOVE AS AN ATTEMPT TO ACHIEVE IN NEGOTIATION ON CSCE/CBM IMPLEMENTATION SUPPORT FOR CERTAIN VIEWS WHICH THEY WERE UNABLE TO SELL IN GENEVA.) IN RESPONSE, US REP DREW ON PARA 2, REF B, AND POINTED OUT THAT SINCE ALLIES HAD ALREADY AGREED THAT PARTICIPANTS IN SPECIFIC MANEUVERS WOULD CONSULT CASE-BY-CASE ON WHICH MANEUVERS THEY WOULD NOTIFY, AND HOW THEY WOULD DO SO, IT WOULD SEEM NATURAL THAT PARTICIPANTS WOULD BRING TO THOSE CONSULTATIONS FULL INFORMATION BOTH AS TO THE NUMBER OF THEIR TROOPS INVOLVED IN THE PARTICULAR MANEUVER IN QUESTION AND AS TO THE OVERALL TOTAL OF MILITARY PERSONNEL INVOLVED, INCLUDING CREWS OF SHIPS AND AIRCRAFT. WITH FULL INFORMATION ALLIES COULD THEN TAKE APPROPRIATE DECISIONS AND ASSURE THE NUMBERS REPORTED IN THE NOTIFICATIONS WOULD BE COUNTED BY THE SAME METHOD.

CONFIDENTIAL

PAGE 01 NATO 04771 02 OF 02 021902Z

40

ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 PM-04 INR-07 L-03 ACDA-05 NSAE-00 PA-01 SS-15

PRS-01 SP-02 TRSE-00 SAJ-01 OIC-02 H-02 NSC-05 /061 W

----- 060564

O P 021805Z SEP 75

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 3329

SECDEF WASHDC IMMEDIATE

AMEMBASSY BONN IMMEDIATE

INFO ALL NATO CAPITALS PRIORITY 5453

AMEMBASSY MOSCOW PRIORITY

USNMR SHAPE PRIORITY

USCINCEUR PRIORITY

USLOSACLANT PRIORITY

C O N F I D E N T I A L SECTION 2 OF 2 USNATO 4771

7. FINALLY, COMMITTEE TURNED ATTENTION TO THE US INITIATIVE ON ALLIED PRESS POLICY REGARDING CBM IMPLEMENTATION (SEE SEPTEL).

8. COMMENT: IT IS UNFORTUNATE THAT FRG HAS COME UP WITH YET A NEW WRINKLE AT THIS LATE HOUR. HOWEVER, IN MISSION'S VIEW FRG EFFORT TO BEEF UP ITS REFORGER NOTIFICATION AMOUNTS ESSENTIALLY TO COSMETIC CHANGE WHICH IS UNDERSTANDABLE IN THE LIGHT OF THE SIZE OF THE GERMAN TROOP CONTRIBUTION. WE RE-EMPHASIZE OUR COMMENT IN REF A.

9. ACTION REQUESTED, GUIDANCE IN TIME FOR SEPTEMBER 3 CAUCUS OF POLADS FROM REFORGER PARTICIPANTS.

10. BEGIN FRG VERSIION OF US REFORGER NOTIFICATION:

IN ACCORDANCE WITH THE PROVISIONS FOR PRIORI NOTIFICATION OF MAJOR MILITARY MANEUVERS SET OUT IN THE FINAL ACT OF THE CONFERENCE ON SECURITY AND COOPERATION IN EUROPE, THE GOVERNMENT CONFIDENTIAL

PAGE 02 NATO 04771 02 OF 02 021902Z

OF THE UNITED STATES OF AMERICA HAS THE HONOR TO NOTIFY EXERCISE "REFORGER/75", DURING WHICH, AS NOTIFIED BY THE GOVERNMENT OF THE FRG, THE FIELD MANEUVER "CERTAIN TREK" WILL BE CONDUCTED INVOLVING US GROUND FORCES IN THE FEDERAL REPUBLIC OF GERMANY. THIS FIELD MANEUVER WILL TAKE PLACE DURING THE PERIOD 14-23 OCTOBER 1975, AND WILL ALSO INVOLVE THE ARMED FORCES OF CANADA, THE FEDERAL REPUBLIC OF GERMANY, AND FRANCE. EXERCISE "REFORGER/75" WILL TAKE PLACE IN THE CONTEXT OF "THE AUTUMN FORGE EXERCISE SERIES", A COORDINATED

SERIES OF REGULAR NATIONAL,MULTINATIONAL FIELD TRAINING
AND COMMANDPOST EXERCISES BEING CONDUCTED BY CERTAIN MEMBERS
OF NATO.

NAME OF EXERCISE:

"REFORGER/75", INCLUDING FIELD MANEUVER "CERTAIN
TREK".

GENERAL DESCRIPTION:

ANNUAL EXERCISE DEPLOYMENT OF US FORCES TO FEDERAL REPUBLIC
OF GERMANY.

PURPOSE OF EXERCISE:

FIELD TRAINING AND TESTING OF OPERATIONAL EFFECTIVENESS.

OVERALL TIMING OF "REFORGER/75".

EARLY OCTOBER-LATE NOVEMBER.

--TIMING OF "CERTAIN TREK": OCTOBER 14-23

MANEUVER AREA

--NORTHWESTERN BAVARIA

TYPES OF FORCES:

PREDOMINANTLY REGULAR GROUND FORCES, WITH TACTICAL
AIR SUPPORT FOR THE FIELD MANEUVERS TO BE PROVIDED
BY US, GERMAN, AND CANADIAN AIR FORCES.

CONFIDENTIAL

PAGE 03 NATO 04771 02 OF 02 021902Z

COMMAND LEVEL:

CORPS-LEVEL

UNITS PARTICIPATING:

THIRD US INFANTRY DIVISION
TWO BRIGADES OF FIRST US INFANTRY DIVISION
ONE GERMAN TANK BRIGADE
ONE INDEPENDENT US BRIGADE ("BRIGADE 75")
ONE CANADIAN MECHANIZED BRIGADE GROUP
SECOND US ARMORED CAVALRY REGIMENT
ELEMENTS OF A FRENCH DRAGOON REGIMENT.

APPROXIMATE NUMBERS OF TROOPS INVOLVED:

IN "REFORGER/75" (BLANK) US TROOPS

IN "CERTAIN TREK" (BLANK) TROOPS, INCLUDING

GERMAN, CANADIAN AND FRENCH ELEMENTS.

ADDITIONAL INFORMATION

DURING "REFORGER/75", APPROXIMATELY 10,000 US-BASED
TROOPS WILL BE DEPLOYED BY MILITARY AIRLIFT TO AND
FROM GERMANY, WITH THE COMPLETION OF RETURN
MOVEMENTS BY APPROXIMATELY NOVEMBER 25, 1975.
AFTER THE OCTOBER FIELD MANEUVERS, SOME OF THE
REFORGER UNITS WILL CONDUCT WEAPONS TEST FIRING
EXERCISES IN MAJOR TRAINING AREAS PRIOR TO RETURNING
THEIR EQUIPMENT TO STORAGE AND REDEPLOYING TO THE
UNITED STATES.
END FRG VERSION OF US REFORGER NOTIFICATION
BRUCE

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 18 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 02 SEP 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: greeneet
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975NATO04771
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t197509102/abbrzlshtel
Line Count: 288
Locator: TEXT ON-LINE
Office: n/a
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: A. USNATO 4604 DTG 011815Z SEP 75 B. STATE 207255 DTG 300008Z AUG 75
Review Action: RELEASED, APPROVED
Review Authority: greeneet
Review Comment: n/a
Review Content Flags:
Review Date: 22 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <22 APR 2003 by BoyleJA>; APPROVED <09 OCT 2003 by greeneet>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE/CBM'S: EXERCISE REFORGER: NOTIFICATION AND INVITATION TO OBSERVERS
TAGS: PFOR, NATO, CSCE, PARM
To: STATE
SECDEF
BONN INFO ALL NATO CAPITALS
MOSCOW
USNMR SHAPE
USCINCEUR

PRIORITY

Type: TE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006